

[No Report.]

IN THE HOUSE OF REPRESENTATIVES.

JANUARY 8, 1863.

Read a first and second time, committed to the Committee of the Whole House on the state of the Union, made the special order of the day for Monday, January 12, 1863, and ordered to be printed.

JANUARY 23, 1863.

Ordered to be printed with the amendments, viz. The words within [brackets] to be stricken out. and the words in *italics* to be inserted.

Mr. STEVENS proposed an amendment in the nature of a substitute.

Mr. STEVENS, from the Committee of Ways and Means, reported the following bill :

A BILL

To provide ways and means for the support of the government.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That the Secretary of the Treasury be, and he is hereby,
4 authorized to borrow from time to time, on the credit of the
5 the United States, a sum not exceeding (1) [nine] *three* hun-
6 dred millions of dollars, (2) *for the current fiscal year, and*
7 *six hundred millions for the next fiscal year,* and to issue
8 therefor coupon or registered bonds, payable at the pleasure
9 of the government after twenty years from date (3) *in coin,*
10 and of such denominations, not less than fifty dollars, as he

11 may deem expedient, bearing interest at (4) [the] *a* rate (5)
 12 [of] *not exceeding* six per centum per annum, payable semi-
 13 annually in coin; and he may, in his discretion, dispose of
 14 such bonds at any time upon (6) [the best terms he can obtain
 15 not less than par,] *such terms as he may deem most advisable*,
 16 for lawful money of the United States, or for any of the cer-
 17 tificates of indebtedness that may at any time be unpaid, or
 18 for any of the (7) [interest-bearing] treasury notes heretofore
 19 issued or which may be issued under the provisions of this
 20 act. And all the bonds and (8) [interest-bearing] treasury
 21 notes issued under the provisions of this act shall be exempt from
 22 taxation by or under State authority: *Provided*, That there
 23 shall be (9) [issued and] outstanding of bonds (10) [interest-
 24 bearing] *treasury* notes, and United States notes at any time
 25 (11) *issued* under the provisions of this act, no greater amount
 26 altogether than the sum of nine hundred millions of dollars,
 27 (12) [except an additional amount equal to any amount of the
 28 seven and three-tenths bonds, so called, heretofore issued,
 29 which may be redeemed and funded in such bonds as are au-
 30 thorized under the provisions of this act.]

1 SEC. 2. *And be it further enacted*, That (13) [the
 2 Secretary of the Treasury be, and he is hereby, authorized to
 3 issue, on the credit of the United States, three hundred mil-
 4 lions of dollars of the United States notes, bearing interest,
 5 payable semi-annually in coin, at the rate of one cent and a

6 half per day on each one hundred dollars, being at the rate of
7 five dollars forty-seven and a half per centum per annum, pay-
8 able to bearer, and redeemable at the pleasure of the govern-
9 ment after] *the Secretary of the Treasury be, and is hereby,*
10 *authorized to issue, on the credit of the United States, four*
11 *hundred millions of dollars of treasury notes, bearing interest*
12 *at a rate not exceeding six per centum per annum, payable*
13 *semi-annually in coin, and the principal payable at any time*
14 *after three years from date, at the treasury of the United*
15 *States, and of such denominations as he may deem expe-*
16 *dient, not less than ten dollars each; and such notes shall be*
17 *receivable for internal duties, and all debts and demands due*
18 *to the United States, except duties on imports. (14) [And any*
19 *holder of said United States notes depositing any sum, whether*
20 *before or after maturity, not less than fifty dollars, or some*
21 *multiple of fifty dollars, with the Treasurer of the United*
22 *States, or either of the assistant treasurers, or either of the*
23 *depositories which may be designated by the Secretary of the*
24 *Treasury for such purpose, shall receive in exchange therefor*
25 *duplicate certificates of deposit for the amount of principal*
26 *and any accumulated interest thereon, one of which may be*
27 *transmitted to the Secretary of the Treasury, who shall there-*
28 *upon issue to the holder an equal amount in bonds of the*
29 *United States, coupon or registered, as may be desired, bear-*
30 *ing interest at the rate of six per centum per annum, payable*

31 semi-annually in coin, and redeemable at the pleasure of the
32 government after twenty years from date.] (15) *And the*
33 *holder of any such notes shall have the right at any time, be-*
34 *fore or after they become due, and under such rules as shall*
35 *be prescribed by the Secretary of the Treasury to exchange*
36 *the same, with the accrued interest thereon, at the treasury of*
37 *the United States, or at the office of any assistant treasurer or*
38 *depository designated for the purpose, for an equal amount of*
39 *legal tender notes; but nothing in this section shall be construed*
40 *to authorize any additional issue of legal tender notes. And*
41 *such (16) [United States] treasury notes may be used by*
42 *the Secretary of the Treasury, at their par value, in the*
43 *payment of the lawful creditors of the United States, who*
44 *may be willing to receive the same, and shall be received at*
45 *their par value in payment for any bonds that may be here-*
46 *after negotiated by the Secretary of the Treasury, who shall*
47 *also allow, in any such negotiations, and pay in coin, any in-*
48 *terest which may have accumulated thereon; and the Secre-*
49 *tary of the Treasury may, from time to time, as the exigen-*
50 *cies of the public service may require, reissue any amount*
51 *of (17) [United States interest-bearing] treasury notes herein*
52 *authorized, equal to the amount redeemed. There shall be*
53 *printed on the back of the (18) [United States interest-bear-*
54 *ing] treasury notes which may be issued under the provisions*
55 *of this act the amount of interest which will have accumu-*

lated at the end of each (19) [six] *three* months from the date thereof, and (20) [the following] words: (21) “[The within note is] *Importing that said notes are a legal tender in payment of internal duties and all debts and demands due to the United States, except duties on imports, and (22) [is exchangeable for bonds of the United States, bearing six per centum interest, payable in coin semi-annually.] are receivable for all loans made to the United States.*”

SEC. 3. *And be it further enacted*, That the Secretary of the Treasury be, and he is hereby, authorized, if required by the exigencies of the public service, for the payment of the army and navy and other creditors of the government, to issue on the credit of the United States the sum of three hundred millions of dollars of United States notes, in such form as he may deem expedient, not bearing interest, payable to bearer, (23) [on demand,] and of such denominations, not less than one dollar, as he may prescribe, which notes so issued shall be lawful money and a legal tender in payment of all debts, public and private, within the United States, except for duties on imports and interest on the public debt. (24) [And any holder of said United States notes, or of United States notes heretofore issued, depositing any sum not less than fifty dollars, or some multiple of fifty dollars, with the Treasurer of the United States, or either of the assistant treasurers or designated depositaries, shall receive in ex-

18 change therefor duplicate certificates of deposit, one of which
19 may be transmitted to the Secretary of the Treasury, who
20 shall thereupon issue to the holder an equal amount of the
21 six per centum bonds of the United States, coupon or regis-
22 tered, as may be desired by said holder and which are author-
23 ized to be issued under this act;] and any of the said notes,
24 when returned to the treasury, may be reissued from time to
25 time as the exigencies of the public service may require.

1 SEC. 4. *And be it further enacted*, (25) [That in lieu of
2 postage and revenue stamps for fractional currency, the Sec-
3 retary of the Treasury may issue fractional notes of like
4 amounts, in such form as he may deem expedient, and may
5 provide for the engraving and preparation thereof in the
6 Treasury Department building; and all such notes issued shall
7 be received in payment of postage and revenue stamps, and
8 of any dues to the United States less than five dollars, ex-
9 cept customs, and shall be exchangeable at the office of the
10 Treasurer of the United States, or of any assistant treasurer
11 or designated depository, for United States notes of an equiv-
12 alent amount: *Provided*, That the whole amount of fractional
13 currency issued, including postage and revenue stamps issued
14 as currency, shall not exceed fifty millions of dollars.] *That*
15 *in lieu of postage and revenue stamps for fractional cur-*
16 *rency, and of fractional notes, commonly called postage cur-*
17 *rency, issued or to be issued, the Secretary of the Treasury*

18 *may issue fractional notes of like amounts in such form as*
19 *he may deem expedient, and may provide for the engraving,*
20 *preparation, and issue thereof in the Treasury Department*
21 *building; and all such notes issued shall be exchangeable by*
22 *the Treasurer, assistant treasurers and designated depositaries,*
23 *for postage and revenue stamps, in sums not less than three*
24 *dollars, and receivable in payment of any dues to the United*
25 *States less than five dollars, except duties on imports, and*
26 *shall be redeemed on presentation at the treasury of the United*
27 *States in such sums and under such regulations as the Secre-*
28 *tary of the Treasury shall prescribe, and shall be exchange-*
29 *able at the office of the Treasurer of the United States, or of*
30 *any assistant treasurer or designated depositary for United*
31 *States notes of an equivalent amount: Provided, That the*
32 *whole amount of fractional currency issued, including postage*
33 *and revenue stamps issued as currency, shall not exceed*
34 *fifty million of dollars.*

1 SEC. 5. *And be it further enacted, That (26) the Secre-*
2 *tary of the Treasury be, and he is hereby, authorized to*
3 *receive deposits of coin and bullion with the Treasurer, or*
4 *any assistant treasurer or designated depositary, in sums not*
5 *less than twenty dollars each, and corresponding with the*
6 *denominations of the government notes not bearing interest;*
7 *the coin deposited for or representing such receipts shall be*
8 *retained in the treasury for the payment of said receipts*

9 on demand, and for no other purpose whatever; and such
 10 receipts representing coin held in the treasury for payment
 11 of interest on the public debt may be issued in payment of
 12 such interest, and such receipts shall be received at par in
 13 payment for duties on imports as coin.] *The Secretary of*
 14 *the Treasury is hereby authorized to receive deposits of gold*
 15 *coin and bullion with the Treasurer or any assistant treasurer*
 16 *of the United States in sums not less than twenty dollars,*
 17 *and to issue certificates therefor in denominations of not less*
 18 *than twenty dollars each, corresponding with the denomina-*
 19 *tions of the United States notes. The coin and bullion de-*
 20 *posited for or representing the certificates of deposit shall be*
 21 *retained in the treasury for the payment of the same on de-*
 22 *mand. And certificates representing coin in the treasury may*
 23 *be issued in payment of interest on the public debt, which cer-*
 24 *tificates, together with those issued for coin and bullion de-*
 25 *posited, shall not at any time exceed twenty per centum beyond*
 26 *the amount of coin and bullion in the treasury; and the cer-*
 27 *tificates for coin or bullion in the treasury shall be received at*
 28 *par in payment for duties on imports.*

1 SEC. 6. *And be it further enacted, That (27) [the*
 2 *United States notes and] the coupon or registered bonds*
 3 *(28) treasury notes and United States notes authorized*
 4 *by this act shall be in such form as the Secretary of the*
 5 *Treasury may direct, and shall bear the written or engraved*

6 signatures of the Treasurer of the United States and the
 7 Register of the Treasury, and also, as evidence of lawful
 8 issue, the imprint of a copy of the seal of the Treasury
 9 Department, which imprint shall be made under the direction
 10 of the Secretary, after the said notes or bonds shall be
 11 received from the engravers and before they are issued; or
 12 the said notes and bonds shall be signed by the Treasurer of
 13 the United States, or for the Treasurer by such persons as
 14 may be specially appointed by the Secretary of the Treasury
 15 for that purpose, and shall be countersigned by the Register
 16 of the Treasury, or for the Register by such persons as the
 17 Secretary of the Treasury may specially appoint for that
 18 purpose; and all the provisions of the act entitled "An act to
 19 authorize the issue of treasury notes," approved the twenty-
 20 third day of December, eighteen hundred and fifty-seven, so
 21 far as they can be applied to this act, and not inconsistent
 22 therewith, are hereby revived and re-enacted.

1 SEC. 7. *And be it further enacted, That on and after*
 2 *the first day of March, eighteen hundred and sixty-three, the*
 3 *coupons on all bonds of the United States heretofore issued,*
 4 *and which may be issued under and by virtue of this act,*
 5 *shall, at any time within thirty days before they become re-*
 6 *spectively due, and at any time after they become due, be*
 7 *receivable for customs as coin, under such regulations as the*
 8 *Secretary of the Treasury shall prescribe.*

1 SEC. 8. *And be it further enacted*, That all banks, asso-
2 ciations, corporations, or individuals, issuing notes or bills for
3 circulation as currency, shall be subject to and pay a duty of
4 one per centum (30) [semi-annually] *each half year* from and
5 after April first, eighteen hundred and sixty-three, upon [any]
6 (31) *the average amount of* (32) *the aggregate of the deposits*,
7 circulation of notes or bills as currency, issued beyond the
8 amount hereinafter named—that is to say: Banks, associa-
9 tions, corporations, or individuals having a capital of not over
10 one hundred thousand dollars, ninety per centum thereof;
11 over one hundred thousand and not over two hundred thou-
12 sand dollars, eighty per centum thereof; over two hundred
13 thousand and not over three hundred thousand dollars, seventy
14 per centum thereof; over three hundred thousand and not over
15 five hundred thousand dollars, sixty per centum thereof; over
16 five hundred thousand and not over one million of dollars, fifty
17 per centum thereof; over one million and not over one mil-
18 lion and a half of dollars, forty per centum thereof; over one
19 million and a half and not over two millions of dollars, thirty
20 per centum thereof; over two millions of dollars, twenty-five
21 per centum thereof. (33.) *In the case of banks with branches*,
22 *the duty herein provided for shall be imposed upon the circu-*
23 *lation of the notes or bills of such branches severally, and not*
24 *upon the aggregate circulation of all; and the amount of*
25 *capital of each branch shall be considered to be the amount*

26 *allotted to or used by such branch: Provided, That all banks,*
 27 *associations, or corporations, and individuals issuing or re-*
 28 *issuing notes or bills for circulation as currency after April*
 29 *first, eighteen hundred and sixty-three, in sums representing*
 30 *any fractional part of a dollar, shall be subject to and pay a*
 31 *duty of five per centum each half year thereafter upon the*
 32 *amount of such fractional notes or bills so issued. And a list*
 33 *or return shall be made and rendered within thirty days after*
 34 *the (34) [time fixed, as aforesaid] first day of October, eigh-*
 35 *teen hundred and sixty-three, and each six months thereafter,*
 36 *to the Commissioner of Internal Revenue, which shall con-*
 37 *tain a true and faithful account of the amount of duties*
 38 *accrued, or which should accrue, (35) [from time to time]*
 39 *on the full amount of the fractional note circulation and on*
 40 *the average amount of all other circulation for the six months*
 41 *next preceding, as aforesaid, during the time when such duties*
 42 *remain unaccounted for. And there shall be annexed to every*
 43 *such list or return a declaration, under oath or affirmation, to*
 44 *be made in form and manner as shall be prescribed by*
 45 *the Commissioner of Internal Revenue, of the president or*
 46 *some other proper officer of said bank, association, corpo-*
 47 *ration, or individual, respectively, that the same contains*
 48 *a true and faithful account of the duties which have*
 49 *accrued, or which should accrue, and not accounted for;*
 50 *and for any default in the delivery of such list or return,*

51 with such declaration annexed, the bank, association, cor-
52 poration, or individual, making such default, shall forfeit,
53 as a penalty, the sum of five hundred dollars. And such
54 bank, association, corporation, or individual, shall, upon
55 rendering the list or return, as aforesaid, pay to the Commis-
56 sioner of Internal Revenue the amount of the duties due on
57 such list or return, and in default thereof shall forfeit, as a
58 penalty, the sum of five hundred dollars; and in case of neglect
59 or refusal to make such list or return, as aforesaid, or to pay
60 the duties, as aforesaid, for the space of thirty days after the
61 time when said list should have been made or rendered, or
62 when said duties shall have become due and payable, the as-
63 sessment and collection shall be made according to the general
64 provisions prescribed in an act entitled "An act to provide
65 internal revenue to support the government and to pay in-
66 terest on the public debt," approved July one, eighteen hun-
67 dred and sixty-two.

1 SEC. 9. *And be it further enacted,* That the provisions
2 of the act entitled "An act to provide for the better organiza-
3 tion of the treasury, and for the collection, safe-keeping,
4 transfer, and disbursement of the public revenues," approved
5 August sixth, eighteen hundred and forty-six, be, and the
6 same is hereby, so far modified as to authorize the Secretary
7 of the Treasury, at his discretion, to allow any money ob-
8 tained from loans or internal revenue to be deposited in

9 solvent banks, to the credit of the Treasurer of the United
10 States, upon depositing, by said banks, with the Treasurer an
11 amount of United States bonds or (36) [interest-bearing]
12 treasury notes (37) [equal to] *not less than* such deposits, re-
13 spectively, as security for the payment thereof; and from
14 time to time the Secretary of the Treasury may use such
15 deposits, by draft or check, to pay any of the creditors of the
16 government, or for transfer to the treasury or authorized de
17 positories.

1 SEC. 10. *And be it further enacted*, That, in order to pre-
2 vent and punish counterfeiting and fraudulent alterations of
3 the bonds, notes, and fractional currency authorized to be
4 issued by this act, all the provisions of the sixth and seventh
5 sections of the act entitled "An act to authorize the issue of
6 United States notes, and for the redemption or funding
7 thereof, and for funding the floating debt of the United
8 States," approved February twenty-fifth, eighteen hundred
9 and sixty-two, shall, so far as applicable, apply to the bonds,
10 notes, and fractional currency hereby authorized to be issued,
11 in like manner as if the said sixth and seventh sections were
12 hereby adopted as additional sections of this act; (38) *and the*
13 *provisions and penalties of said sixth and seventh sections*
14 *shall extend and apply to all officials of the Treasury Depart-*
15 *ment engaged in engraving and preparing the bonds, notes,*
16 *and fractional currency hereby authorized to be issued, and to*

17 *all official and unofficial persons in any manner employed*
18 *under the provisions of this act.* And the sum of six hun-
19 dred thousand dollars is hereby appropriated, out of any
20 money in the treasury not otherwise appropriated, to enable
21 the Secretary of the Treasury to carry this act into effect.